

CITY OF LIDDERDALE

INDEPENDENT ACCOUNTANT'S REPORT  
ON APPLYING AGREED-UPON PROCEDURES

FOR THE PERIOD  
APRIL 1, 2020 THROUGH MARCH 31, 2021

CITY OF LIDDERDALE, IOWA  
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CITY OF LIDDERDALE, IOWA  
OFFICIALS  
March 31, 2021

<u>Name</u>	<u>Title</u>	<u>Term Began</u>	<u>Term Expires</u>
Max Wenck	Mayor	January, 2020	January, 2022
Stan Hoffman	Council Member	January, 2018	January, 2022
Mike Skinner	Council Member	January, 2020	January, 2024
Alex Scharfenkamp	Council Member	July, 2020	January, 2022
Terry Daniel	Council Member	January, 2018	January, 2022
Melissa Schleisman	Council Member	January, 2020	January, 2024
Chris Daniel	City Clerk		Indefinite

# Gronewold, Bell, Kyhnn & Co. P.C.

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## INDEPENDENT ACCOUNTANT'S REPORT ON APPLYING AGREED-UPON PROCEDURES

To the Honorable Mayor  
and Members of the City Council

We performed the procedures below, which were established at Iowa Code Chapter 11.6, to provide oversight of Iowa cities. Accordingly, we have applied certain procedures to selected accounting records and related information of the City of Lidderdale for the period April 1, 2020 through March 31, 2021 including procedures related to the City's compliance with certain Code of Iowa requirements identified below. The City of Lidderdale's management, which agreed to the performance of the procedures performed, is responsible for compliance with these requirements and for the City's records.

This agreed-upon procedures engagement was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and the standards for attestation engagements contained in Government Auditing Standards, issued by the Comptroller General of the United States. The City of Lidderdale's management has agreed to and acknowledged that the procedures performed are appropriate to meet the intended purpose to report, in accordance with Chapter 11.6 of the Code of Iowa, recommendations pertaining to selected accounting records and related information of the City including the City's compliance with certain Code of Iowa requirements. This report may not be suitable for any other purpose. The procedures performed may not address all the items of interest to a user of this report and may not meet the needs of all users of this report and, as such, users are responsible for determining whether the procedures performed are appropriate for their purposes.

The procedures we performed are summarized as follows:

1. We observed selected City Council meeting minutes for compliance with Chapters 21, 372.13(6) and 380 of the Code of Iowa.
2. We obtained an understanding of the City's internal controls to determine if proper control procedures are in place and incompatible duties, from a control standpoint, are not performed by the same employee.
3. We observed surety bond coverage for compliance with Chapter 64 of the Code of Iowa.
4. We obtained and observed the City Clerk's financial reports and selected bank reconciliations to determine whether the bank balances properly reconciled to the general ledger account balances and monthly financial reports provided to the City Council.

To the Honorable Mayor  
and Members of the City Council

5. We scanned City funds for consistency with the City Finance Committee's recommended Uniform Chart of Accounts (COA) and to determine required funds and fund balances are properly maintained and accurately accounted for.
6. We observed the City's fiscal year 2020 Annual Financial Report to determine whether it was completed and accurately reflects the City's financial information.
7. The City had no investments.
8. We scanned depository resolutions, the City's investment policy and reporting of unclaimed property to the State of Iowa to determine compliance with Chapters 12C.2, 12B.10B and 556.1(12) of the Code of Iowa.
9. We scanned debt, including general obligation and revenue bonds/notes, and related transactions for proper authorization and compliance with Chapters 75, 384 and 403.9 of the Code of Iowa and to determine whether the debt and related proceeds and repayments were properly accounted for.
10. We scanned selected tax increment financing (TIF) transactions, including receipts, disbursements and transfers, for compliance and accurate accounting, including compliance with the TIF reporting requirements of Chapter 384.22 of the Code of Iowa.
11. We observed the City's TIF debt certification forms filed with the County Auditor, including requests for collection of reduced TIF amounts and to decertify certain TIF obligations, as applicable, for proper support and compliance with Chapter 403.19(6) of the Code of Iowa.
12. We traced selected receipts to accurate accounting and consistency with the recommended COA.
13. The City had no voter approved levies.
14. We traced selected disbursements to proper approval, adequate supporting documentation, accurate accounting and consistency with the recommended COA and compliance with the public purpose criteria established by Article III, Section 31 of the Constitution of the State of Iowa.
15. We traced transfers between funds to proper authorization and accurate accounting and to determine whether transfers were proper.
16. We traced selected payroll and related transactions to proper authorization and accurate accounting and determined whether payroll was proper.
17. We observed the annual certified budget for proper authorization, certification and timely amendment.

Based on the performance of the procedures described above, we identified various findings and recommendations for the City. Our findings and recommendations are described in the Detailed Findings and Recommendations section of this report. Unless reported in the Detailed Findings and Recommendations, items of non-compliance were not noted during the performance of the specific procedures listed above.

To the Honorable Mayor  
and Members of the City Council

We were engaged by the City of Lidderdale's management to perform this agreed-upon procedures engagement and conducted our engagement in accordance with attestation standards established by the American Institute of Certified Public Accountants. We were not engaged to and did not conduct an examination or review engagement, the objective of which would be the expression of an opinion or conclusion, respectively, on specific accounting records and related information of the City, including compliance with specific Code of Iowa requirements. Accordingly, we do not express such an opinion or conclusion. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

We are required to be independent of the City of Lidderdale and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements related to our agreed-upon procedures engagement.

The purpose of this report is to report, in accordance with Chapter 11.6 of the Code of Iowa, certain agreed-upon procedures and the resulting findings and recommendations pertaining to selected accounting records and related information of the City, including the City's compliance with certain Code of Iowa requirements. This report is not suitable for any other purpose.

*Cornell, Day, Kuhn & Co., P.C.*

Atlantic, Iowa  
December 10, 2021

## DETAILED FINDINGS AND RECOMMENDATIONS

CITY OF LIDDERDALE, IOWA

Detailed Findings and Recommendations

For the period April 1, 2020 through March 31, 2021

- (A) Segregation of Duties – Management is responsible for establishing and maintaining internal control. A good system of internal control provides for adequate segregation of duties so no one individual handles a transaction from its inception to completion. In order to maintain proper internal control, duties should be segregated so the authorization, custody and recording of transactions are not under the control of the same employee. This segregation of duties helps prevent losses from employee error or dishonesty and maximizes the accuracy of the City's financial statements. Generally, one individual has control over each of the following areas for the City:

- (1) Cash – handling, reconciling and recording.
- (2) Receipts – opening mail, collecting, depositing, recording, reconciling and posting.
- (3) Disbursements – purchasing, invoice processing, check writing, mailing, reconciling and recording.
- (4) Payroll – recordkeeping, preparing and distributing.
- (5) Utilities – billing, collecting, depositing and posting.
- (6) Financial reporting – preparing and reconciling.
- (7) Journal entries – preparing and recording.

Recommendation – We realize segregation of duties is difficult with a limited number of employees. However, the City should review its control procedures to obtain the maximum internal control possible under the circumstances utilizing currently available staff, including elected officials. Independent reviews of reconciliations should be documented by the signature or initials of the reviewer and the date of the review.

- (B) Bank Reconciliations – All cash balances in the City's general ledger were not reconciled to bank account balances throughout the year. For the one month independently reconciled, the book balances exceeded the bank balances by \$3,864. In addition, there was no indication the bank reconciliations were independently reviewed.

Recommendation – The City should establish procedures to ensure all bank account balances are reconciled to the general ledger monthly and variances, if any, are reviewed and resolved timely. An independent person should review the reconciliations and document the review by signing or initialing and dating the monthly reconciliations.

- (C) Unclaimed Property – Chapter 556.11 of the Code of Iowa requires all cities to report and remit outstanding obligations, including checks, trusts and bonds held for more than three years, to the Office of Treasurer of State annually. The City did not remit all outstanding obligations held for more than three years to the Office of Treasurer of State annually.

Recommendation – Outstanding obligations should be reviewed annually and amounts over three years old should be reported and remitted to the Office of Treasurer of State annually, as required.



CITY OF LIDDERDALE, IOWA

Detailed Findings and Recommendations

For the period April 1, 2020 through March 31, 2021

- (D) Monthly Financial Reports – The City's monthly financial reports do not properly include a City Treasurer's Report or a comparison of actual to budgeted disbursements by function.

Recommendation – The City should establish procedures to ensure accurate monthly City Treasurer's Reports and comparison of actual to budgeted disbursements by function reports are prepared and provided to the City Council.

- (E) Investments – The City has not adopted a written investment policy as required by Chapter 12B.10B of the Code of Iowa.

Recommendation – The City should adopt a written investment policy which complies with the provisions of Chapter 12B.10B of the Code of Iowa.

- (F) City Council Meeting Minutes - Chapter 372.13(6) of the Code of Iowa requires the City Council minutes to include the total disbursements for each fund, a summary of all receipts, and a list of all claims, including the reason for the claim. Minutes for the meetings tested did not include total disbursements for each fund and a summary of all receipts.

Recommendation – To comply with the Iowa Code, Chapter 372.13(6), City Council minutes should include total disbursements by fund and a summary of all receipts.

- (G) Interfund Transfers - Section 545-2 of the City Finance Committee Rules requires "A fund transfer resolution must be completed for all transfers between funds and must include a clear statement of reason or purpose for the transfer, the name of the fund from which the transfer is originating, the name of the fund into which the transfer is to be received, and the dollar amount to be transferred.

Transfers made in fiscal year 2020 were not approved by a fund transfer resolution.

Recommendation – The resolutions approving all fund transfers should include the information required by Section 545-2 of the City Finance Committee rules.

- (H) Certified Budget – Disbursements during the year ended June 30, 2020 exceeded the amounts budgeted in the community and economic development and debt service functions. Chapter 384.20 of the Code of Iowa states, in part, "Public monies may not be expended or encumbered except under an annual or continuing appropriation."

Recommendation – The budget should have been amended in accordance with Chapter 384.18 of the Code of Iowa before disbursements were allowed to exceed the budget.

CITY OF LIDDERDALE, IOWA

Detailed Findings and Recommendations

For the period April 1, 2020 through March 31, 2021

- (I) Payroll – Timesheets were not prepared by City employees.

Recommendation – Time sheets should be prepared by the employee and approved by appropriate supervisory personnel.

- (J) Annual Financial Report – The ending fund balances per the FY2020 Annual Financial Report are lower than the cash balances at June 30, 2020 per the City's financial records.

Recommendation – The City should establish procedures to ensure that the Annual Financial Report accurately reflects the City's financial information by fund.

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